

Identity Document Laws and Policies: Birth Certificates

No updates required since April 1, 2024

For more information about each state's process and requirements, see also the National Center for Transgender Equality's <u>ID Documents Center</u>.

Process categories and scoring system:

The process for changing the gender marker on a birth certificate involves:

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State is unclear regarding surgical/clinical requirements and/or requires a court order
- (0) State has unclear, unknown, or unwritten policy regarding gender marker changes
- (-1) State requires proof of "sex reassignment surgery" to change gender marker, or does not allow changing the gender marker at all

Option categories and scoring system:

- (0.5) State allows individuals to mark M, F, or X on their birth certificate
- (0) State only allows individuals to identify as male or female

Alabama

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See Alabama Code § 22-9A-19(d) (1992) or Form ADPH-HS-33

Alaska

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows residents to identify as male or female
- See <u>Department of Vital Records Gender Change Policy</u>

Arizona

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See <u>Ariz. Rev. Stat. § 36-337 (A)(3)</u> (2006) and <u>Form VS-41</u>

Arkansas

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See Ark. Code Ann. §§ 20-18-307, 20-18-304, 20-18-305 (1995)



California

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on their birth certificate
- See Hlth. and Safety Code, §§ 103425-103445 (2014) and Form VS 24

Colorado

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on their birth certificate
- See <u>H.B. 19-1039</u> (2019) and Department of Public Health's <u>Birth Certificate Gender Change</u> <u>Information</u>

Connecticut

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on their birth certificate
- See <u>Conn. Gen. Stat. § 7-51</u> (2012), Public Act 15-132 (2015), and <u>DPH website</u>

Delaware

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows individuals to identify as male or female
- See Del. Administrative Code Title 16 § 4205 (2017).

District of Columbia

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on their birth certificate
- See D.C. Law 20-37 (2013) or Gender Designation Application (2021).

Florida

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows individuals to identify as male or female
- See https://www.floridanamechange.org (2018).

Georgia

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See <u>Ga. Code Ann. § 31-10-23(e)</u> (2005)

Hawai`i

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows individuals to identify as male or female
- See <u>Haw. Rev. Stat. Ann. § 338-17.7(a)(4)(B)</u> (2015)



Idaho

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows individuals to identify as male or female
- See <u>F.V. v. Jeppesen</u> (August 2020).
- Recent history: <u>F.V. v. Barron</u> (2018) required Idaho's Department of Health and Welfare to develop and implement a policy for issuing accurate birth certificates. The new policy was (1) state issued new birth certificate and did not require surgery or court order (see <u>Idaho Gender</u> <u>Change Packet</u> (2018)). However, <u>HB509</u> (March 2020) changed the state's policy to (-1) does not allow for amending the gender marker on the birth certificate at all. <u>F.V. v. Jeppesen</u> (August 2020), overturned HB509, reverting to the state's earlier policy of (1) issuing new birth certificates and not requiring surgery or a court order.

Illinois

- (1) State issues new birth certificate and does not require surgery or a court order (2017)
- (0.5) State allows individuals to mark M, F, or X on birth certificate (2020)
- See <u>Illinois Vital Records Act (2017)</u> and <u>Illinois Department of Public Health forms</u>

Indiana

- (0) State has unclear, unknown, or unwritten policy regarding gender marker changes
- (0) State only allows residents to identify as male or female
- In <u>Dec 2014</u>, an Indiana court ruled that the state's existing statute (16-37-2-10(b)) allowed for state courts to issue court orders to change the gender marker on a birth certificate (score of 0.5). This was affirmed again by a later court ruling in <u>2017</u>. However, appellate court rulings in <u>May 2022</u> and <u>Dec 2022</u> argued that existing statute does not apply to gender marker changes and therefore that state courts have no authority to issue court orders to change gender markers on birth certificates. In <u>May 2023</u>, the state Supreme Court declined to hear those cases, leaving the question unresolved. This means that, while some judges continue to issue gender marker changes in the state, others may choose not to, leading to potentially unclear or inconsistent experiences for transgender Hoosiers.
- See Ind. Code Ann. § 16-37-2-10(b), IN Department of Health FAQ, and NCTE information

lowa

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See lowa Code Ann. § 144.23(3) (2004)



Kansas

- (-1) State does not allow for amending the gender marker on the birth certificate at all
- (0) State only allows residents to identify as male or female
- Recent history:
 - Formerly, state issued new birth certificate and did not require surgery or a court order, as required by a <u>consent judgment in *Foster v. Andersen*</u> (2019). See also <u>Form VS624</u> on <u>department website</u>, including <u>this FAQ</u> on updating the gender on birth certificates.
 - In August 2023, a federal court <u>vacated parts of the consent judgment</u>, after the state enacted a new law defining sex throughout state law based on sex assigned at birth. That federal court decision left the legal availability of gender marker changes uncertain.
 - On <u>September 15, 2023</u>, the state Department of Health <u>announced</u> it would no longer issue any gender marker changes to birth certificates, due to the new state law.

Kentucky

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See <u>Ky. Rev. Stat. Ann. § 213.121(5)</u> (2005)

Louisiana

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See La. Rev. Stat. Ann. § 40:62 (2006)

Maine

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate
- See <u>Maine Department of Health and Human Services 10-146 CMR ch. 16</u> (2020)

Maryland

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows residents to identify as male or female
- See Md. Code Ann, [Health Gen.] § 4-214(b)(5) (2006)

Massachusetts

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows residents to identify as male or female
- See Mass Gen. Laws Ann. ch. 46, § 13(e) (2006)



Michigan

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate
- State formerly required proof of sex reassignment surgery in order to change gender marker (see <u>Mich. Comp. Laws Ann. § 333.2831(c)</u> (2006)). In February 2021, the Michigan Department of Health and Human Services (MDHHS) <u>formally requested</u> guidance from the state's Attorney General regarding the constitutionality of that requirement. In June 2021, the Attorney General issued <u>Opinion 7313</u>, finding that the requirement was unconstitutional. In July 2021, the state published a <u>new process</u> allowing for self-attestation with no requirement of medical documentation or a court order. See also <u>Sex Designation Form</u>, including "X" options.

Minnesota

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows residents to identify as male or female
- See Minn. Stat. Ann. § 144.218 (2006) and Minn. Rules 4601.1100 (2006)

Mississippi

- (0.5) State is <u>unclear regarding surgical/clinical requirements and/or requires a court order</u>
- (0) State only allows residents to identify as male or female
- See <u>Miss. Admin. Code 15-5-85:3.21.2</u>

Missouri

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See <u>Mo. Ann. Stat. § 193.215(9)</u> (2006)

Montana

- (-1) State does not allow for amending the gender marker on the birth certificate at all
- (0) State only allows residents to identify as male or female
- See <u>Rule 37.8.311</u> (Initially implemented May 2022; formally adopted September 2022; blocked June 2023; <u>reinstituted</u> February 2024), prohibiting any changes to the gender marker.
- Recent history:
 - Formerly, state issued new birth certificate and did not require surgery or court order (see Rule 37.8.311 (2017 version) and archived Gender Designation Form).
 - In 2021, the state enacted <u>SB280</u>, adding requirements for proof of surgery and a court order before updating the birth certificate.
 - In July 2021, a lawsuit was filed against this discriminatory law.
 - In April 2022, a district court issued a preliminary injunction temporarily blocking enforcement of the law and ordering the state to its previous 2017 process while the court case continued.
 - In May 2022, despite the court order, the state health department issued an <u>"emergency order</u>" that prohibits any update to the gender marker on the birth certificate under any circumstance, even with proof of surgery and a court order.
 - o On Sept 9, 2022, this emergency order was formally adopted as an administrative rule



(Rule 37.8.311).

- On Sept 15, 2022, the court again ordered the state to revert to its 2017 process and to stop violating the court's instructions. Hours later, the state <u>responded</u> by saying it would continue to enforce its new rule, but the following week the state said it would <u>comply</u> with the court order and accept applications for birth certificate updates. A <u>Gender Designation Form</u> is now available on the state website, but given the hostility of the state, it is unknown whether such applications will actually be processed or approved.
- On Sept 26, 2022, the Montana health department <u>asked</u> the Montana Supreme Court to suspend the district court's order so the health department can resume its rule prohibiting any gender marker changes.
- In January 2023, the Montana Supreme Court <u>ruled</u> the state health department should have been issuing updates according to the 2017 procedures during the injunction period. However, the ruling also stated that the new 2022 administrative rules (banning updates under any circumstance) would need to be addressed separately. LGBTQ advocates filed a motion to address that 2022 rule separately.
- In June 2023, the district court order <u>ruled</u> SB280 unconstitutional, permanently blocked both SB280 <u>and the 2022 administrative rule</u>, and further found the state in contempt for disregarding the court's repeated orders to follow the 2017 process. This meant that gender marker changes were available under the 2017 rule process.
- In February 2024, the state <u>reinstituted</u> the 2022 administrative rule—banning gender marker changes under any circumstances—citing a new state law passed in 2023 defining "sex" to enable discrimination against transgender people.

Nebraska

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See <u>Neb. Rev. Stat. § 71-604.01</u> (2005)

Nevada

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate
- See <u>Nev. Admin. Code. Ch. 440, § 130</u> (2006)

New Hampshire

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See <u>NH RSA 5-C:87</u>

New Jersey

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate
- See <u>N.J. Stat. Ann. § 26:8-40.12</u> (2013) and <u>N.J. S478</u> (2018)



New Mexico

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate
- See <u>SB 20</u> (2019). Formerly (-1) required proof of "sex reassignment surgery."

New York

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate (2020)
- See <u>NYCCRR Title 10 Section 35.2</u> (2014) and <u>DOH's Gender Designation Corrections</u> <u>information</u>, "including requests for non-binary gender designations." See also <u>Form DOH-5305</u> (January 2023).

North Carolina

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows residents to identify as male or female
- See <u>N.C. Gen. Stat. §§ 130A-118(b)(4), (e)</u> (2005); a <u>2022 case brought by Lambda Legal</u> resulted in a consent judgement through the state must provide accurate birth certificates without undergoing surgery.

North Dakota

- (-1) State does not allow for amending the gender marker on the birth certificate at all
- (0) State only allows residents to identify as male or female
- See <u>HB1297</u> (2023) banning any sex/gender marker changes to birth certificates, and <u>HB1139</u> (2023) requiring birth certificates to include a sex marker and banning the use of any marker other than male or female
- Previously, state allowed changes, but required proof of "sex reassignment surgery" to change gender marker. See <u>ND Cent. Code §23-02.1-25</u> (2005), <u>ND Admin. Code §33-04-12-02</u> (2006),

Ohio

- (0.5) State is unclear regarding surgical/clinical requirements and/or requires a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate
- See <u>Ohio Department of Health's website</u> (2021) and <u>ACLU of Ohio's FAQ</u> for X option info. See also <u>Form 30.0 "Application for Correction of Birth Record"</u> (Aug 2021) to initiate court order.
- Prior to 2016, state (0.5) updated gender markers with a court order, consistent with state's statutory process for other birth certificate changes. Beginning in 2016, state (-1) refused to change gender markers even under court order. This policy was ruled unconstitutional in <u>Ray v.</u> <u>McCloud</u> (Dec 2020), and the state <u>announced</u> in April 2021 that it would not challenge the ruling. The current policy (0.5) was announced in May 2021.



Oklahoma

- (-1) State does not allow for amending the gender marker on the birth certificate at all
- (0) State only allows residents to identify as male or female
 - Note: the state issued its first nonbinary marker in <u>Oct 2021</u>, but the state's Governor then issued <u>Executive Order 2021-24</u> (Nov 2021) to prevent such options. The following year, a new legislative ban on nonbinary markers was also enacted, <u>SB1100</u> (2022).
- Previously, Oklahoma had unclear, unknown, or unwritten policy regarding gender marker changes on birth certificates (0). In <u>Oct 2021</u>, the state's Department of Health formalized a process for these changes (requiring a court order (0.5)) including the option of a nonbinary gender marker, all as part of a settlement in a federal lawsuit. In <u>Nov 2021</u>, the state's Governor issued <u>Executive Order 2021-24</u>, not only preventing nonbinary options but also *any* changes of sex/gender markers on birth certificates (-1).

Oregon

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate
- See <u>HB 2673</u> (2017)

Pennsylvania

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows residents to identify as male or female
- See <u>Pennsylvania Department of Health policy</u> and <u>Birth Certificate Correction Form</u>

Rhode Island

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate (2019)
- See <u>R.I. Gen. Laws § 23-3-21</u> (2005) and R.I. Code R. 14 170 001 §§ 35-37 (2004)

South Carolina

- (0) State has unclear, unknown, or unwritten policy regarding gender marker changes
- (0) State only allows residents to identify as male or female
- See <u>NCTE for more information</u>.

South Dakota

- (0) State has unclear, unknown, or unwritten policy regarding gender marker changes
- (0) State only allows residents to identify as male or female
- See <u>S.D. Admin. R. 44:09:05:02</u>, or <u>NCTE for more information</u>.

Tennessee

- (-1) State does not allow for amending the gender marker on the birth certificate at all
- (0) State only allows residents to identify as male or female
- See <u>Tenn. Code Ann. § 68-3-203(d)</u> (2006)



Texas

- (0.5) State is unclear regarding surgical/clinical requirements and/or requires a court order
- (0) State only allows residents to identify as male or female
- See Form VS-170, TX Health & Safety Code § 192.011, and NCTE for more information

Utah

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0.5) State allows individuals to mark M, F, or X on birth certificate
- See <u>SB93</u> (2023), requiring a court order, which can only be granted "if the court determines by clear and convincing evidence that" the individual has met a long list of criteria including that they have transitioned, and further mentions that the court "shall consider…evidence of medical history, care, or treatment related to sex transitioning."
- Formerly, state required a court order (0.5) to change the birth certificate, but did not specify any medical or other requirements to do so. See <u>Utah Code Ann. § 26-2-11</u> (2004)

Vermont

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate
- See <u>H 628</u> (April 2021, effective July 1, 2022)
- Formerly, (0.5) state required a court order. See <u>18 Vt. Stat. § 5112</u> (2011).

Virginia

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows residents to identify as male or female
- See <u>SB 657</u> (2020)

Washington

- (1) State issues new birth certificate and does not require surgery or a court order
- (0.5) State allows individuals to mark M, F, or X on birth certificate
- See the <u>Washington Department of Health's policy</u>



West Virginia

- (1) State issues new birth certificate and does not require surgery or a court order
- (0) State only allows residents to identify as male or female
 - Note: the state explicitly bans the use of gender-neutral or nonbinary markers on birth certificates. See <u>HB4233</u> (2024).
- See <u>Sex Designation Form</u> (May 2022) or West Virginia Department of Health & Human Resources <u>"Correcting a Birth Certificate" page</u>
- Recent history: State clearly allowed for gender updates with a court order (see <u>W. Va. Code §</u> <u>16-5-25</u>, § <u>64-32-12</u>) (MAP score of 0.5), but in June 2020 the State Supreme Court of Appeals ruled in *In re: G.M.* that courts do not have the authority to order state's Department of Health & Human Resources to change the gender marker on a birth certificate, in effect disallowing gender marker changes entirely (MAP score of -1). In August 2021, this ruling was appealed by the ACLU in *Hersom v. Crouch*; see also <u>this coverage</u>. In May 2022, the state Department of Health & Human Resources issued a new form allowing individuals to update their birth certificates (see above), and the court case is now on temporary pause ("in abeyance") while the parties discuss potential settlement.

Wisconsin

- (-1) State requires proof of "sex reassignment surgery" to change gender marker
- (0) State only allows residents to identify as male or female
- See <u>Wis. Stat. Ann. § 69.15</u> (2006)

Wyoming

- (0.5) State is <u>unclear regarding surgical/clinical requirements and/or requires a court order</u>
- (0) State only allows residents to identify as male or female
- See <u>WY Rules and Regulations HLTH VR Ch. 10 s 4(e)(iii)</u> (2004) or <u>NCTE's state page</u>

U.S. Territories

American Samoa

- (0) Territory has unclear, unknown, or unwritten policy regarding gender marker changes
- (0) Territory only allows residents to identify as male or female
- "<u>The High Court of American Samoa has held that the alteration of a birth certificate is granted</u> only to correct information that was erroneous at the time of recordation, or to reflect a name <u>change due to adoption</u>." NCTE reports anecdotal cases of successfully updating gender markers on birth certificates, but there is no clear policy for doing so.



Guam

- (-1) Territory requires proof of "sex reassignment surgery" to change gender marker
- (0) Territory only allows residents to identify as male or female
- "In order to update the gender marker on a birth certificate, the requestor must provide a sworn statement from the physician having performed the surgery, thus certifying the sex of the requestor has been changed by surgical procedure."

Commonwealth of the Northern Mariana Islands

- (0.5) Territory is unclear regarding surgical/clinical requirements and/or <u>requires a court</u> order
- (0) Territory only allows residents to identify as male or female
- "In order to change a legal name on a birth certificate, the applicant must provide a court order for legal name and gender marker change to the Vital Statistics Office Division of Public Health."

Puerto Rico

- (1) Territory issues new birth certificate and does not require surgery or a court order
- (0) Territory only allows residents to identify as male or female
- See <u>Arroyo v. Rosselló</u> (2018) or <u>NCTE</u> for more information.

U.S. Virgin Islands

- (0) Territory has unclear, unknown, or unwritten policy regarding gender marker changes
- (0) Territory only allows residents to identify as male or female
- See <u>NCTE for more information</u>.